

# SAFER CORNWALL

Kernow Salwa



## PARTNERSHIP PLAN 2019-2022



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# INTRODUCTION

## Who are we and what do we do?

Safer Cornwall is the **community safety partnership** for Cornwall.

This partnership brings together a wide range of agencies to do all that we can to ensure that everyone who lives, works or visits Cornwall can do so in **security and safety**.

Safer Cornwall is made up of six statutory organisations (referred to as **responsible authorities**) and a variety of other public sector, voluntary, community and private organisations. The responsible authorities are:



Achieving safer communities depends on **everyone working together** to find local solutions to local problems.

We use our **strategic assessment** to gather and analyse information about crime and disorder and other issues that impact on community safety.

All partners come together to **assess, discuss and agree** what poses the greatest threat to the community safety so that we can identify **our priorities** and target our resources in the right places.

We then develop the **Partnership Plan**, which is focused on our priorities and sets out how we will **tackle crime and disorder** in Cornwall.

The Plan covers the next **three years**, enabling short, medium and long-term work to be delivered and we **revise it every year** to ensure it stays up-to-date and relevant.

We **work with our communities** on an ongoing basis to **raise awareness** about local issues and what we can do about them, and to **support local projects** and initiatives.

## Our structure

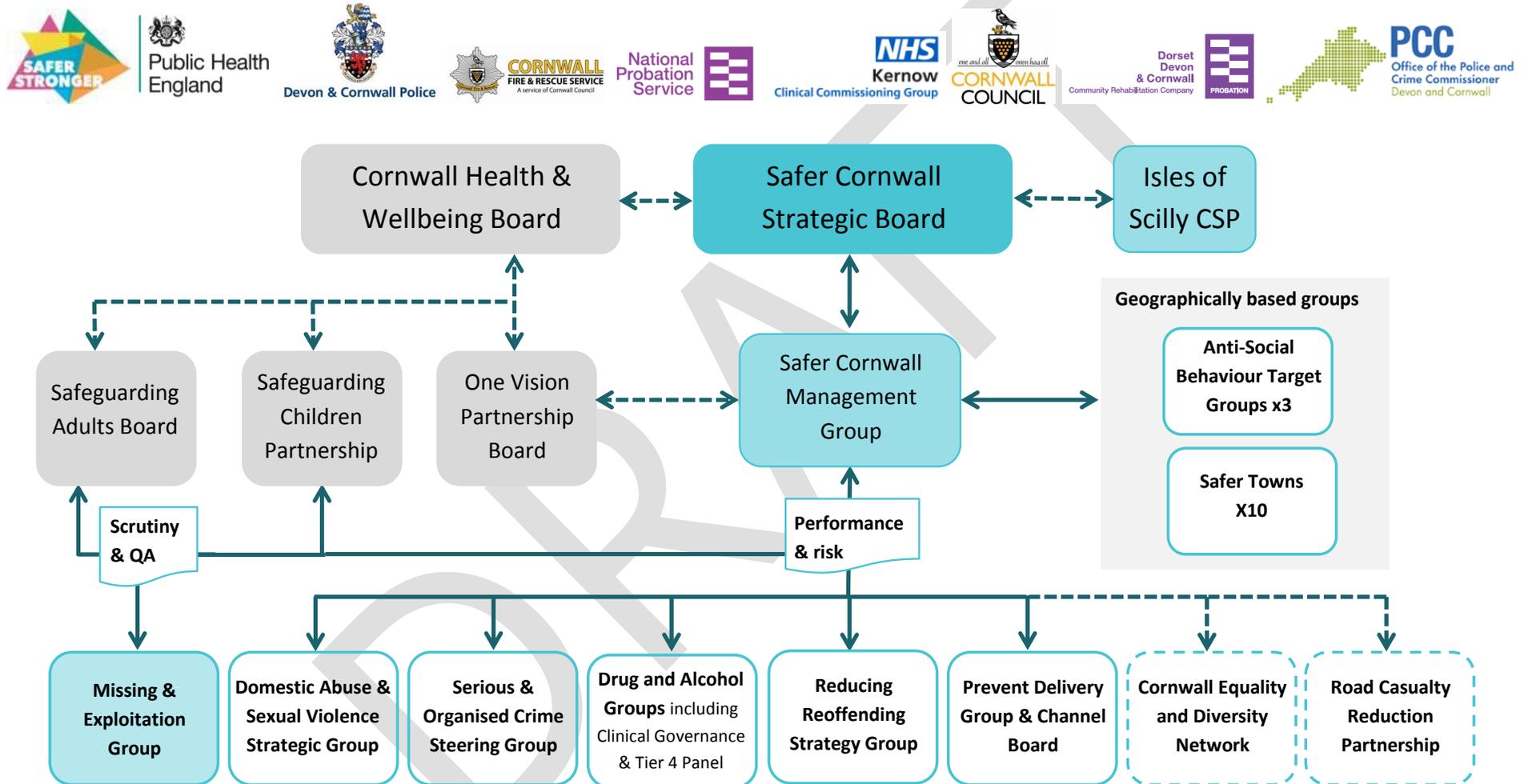
To ensure that we operate effectively, Safer Cornwall consists of three levels:

- The **Strategic Board** sets the priorities and is ultimately responsible for Safer Cornwall delivering against its duties and promises set out in the Plan;
- The **Management Group** provides overall co-ordination and problem-solving, manages performance and ensures that any issues are referred to the Board for action;
- The **Sub-groups** co-ordinate and deliver detailed action plans under a range of key themes, reporting progress to Management Group.

The Crime and Disorder Act 1998<sup>1</sup> made it a **statutory requirement** for every local authority area to have a Community Safety Partnership and this places specific duties on Safer Cornwall and key partners.

<sup>1</sup> Introduced by the Crime and Disorder Act 1998, with subsequent amendments made through the Police Reform Act 2002, the Clean Neighbourhoods and Environment Act 2005 and the Police and Justice Act 2006.

Safer Cornwall is accountable to Cornwall Council’s Overview and Scrutiny Committee<sup>2</sup> and to the Office of the Police and Crime Commissioner<sup>3</sup> if it is not fulfilling its duties. These arrangements ensure that Safer Cornwall is delivering **measurable benefits** for residents, and helping to provide **safe, healthy and resilient communities**.



<sup>2</sup> As set out in the Police and Justice Act 2006. The designated crime and disorder committee is the [Neighbourhoods Overview and Scrutiny Committee](#).

<sup>3</sup> Via the Community Safety Fund which comes to CSPs annually for delivery of services/ projects supporting the Police and Crime Plan

## Working with other partnerships

Safer Cornwall is one of several strategic and statutory partnerships in Cornwall, that are working together to achieve achieving **healthy, safe and prosperous communities**.

Our aim is that **community safety priorities** are embedded in other partnership strategies and in turn, those strategies are taken into account in both the Plan and the wider work of the Partnership.

There are particularly **strong links** between the work of the Health and Wellbeing Board and that of Safer Cornwall, with **shared objectives**<sup>4</sup> in areas such as drug and alcohol treatment, drug related deaths, domestic abuse, violence prevention and offender health.

The priorities of the **Safeguarding Adults Board** and **Our Safeguarding Children Partnership** also significantly overlap with Safer Cornwall. We have successfully joined forces to deliver a **joint strategy on Missing Children and Exploitation** and are collaborating on other areas of work involving children and families.

Safer Cornwall works with all the **neighbouring community safety partnerships in Devon** – this includes Plymouth, Torbay and Devon.<sup>5</sup> Together we produce a Peninsula Strategic Assessment, with the aim of identifying the areas where **co-ordinating our resources** would be most effective.

This work supports the Office of the **Police and Crime Commissioner** and other partners that cover Devon as well as Cornwall (and beyond), such as probation services and the police.

<sup>4</sup> [Public Health Outcomes Framework 2016 to 2019](#), Dept. of Health & Social Care, July 2017

<sup>5</sup> Devon is a two tier authority so has 8 partnerships at district level with an overarching County strategic partnership  
Safer Cornwall Partnership Plan 2019-2022  
OFFICIAL

The **Isles of Scilly Community Safety Partnership** works alongside Safer Cornwall but, as a unitary authority, has to produce a separate strategic assessment and plan.

Safer Cornwall is a key contributor in delivering the **Cornwall Wide Equality Objectives** in specific focus areas such as hate crime, bullying and harassment, domestic abuse and sexual violence.

## Responding to change

### What is happening nationally?

Safer Cornwall **operates in a constantly shifting environment**, with national and international priorities being driven by changing **political focus and new legislation**.

There is a new [Domestic Abuse Bill](#) on the horizon, which has a much **stronger focus on perpetrators** than in previous strategies, and is intended to support an improved response to domestic abuse at every stage from **prevention through to rehabilitation**.

This improved response is **expected to drive up reporting** so we are likely to see a rise in the number of people coming forward to report abuse and seek support, as well as changes in the way services respond to domestic abuse.

The impacts of the **economic downturn and austerity** measures bring particular challenges for the most **vulnerable people** in our communities, particularly welfare reform, changes to housing legislation and affordability issues.

This is resulting in more families in temporary accommodation, having to live in poor conditions or becoming

homeless, adding to the challenges of trying to support people with complex and multiple problems.

The importance of getting **suitable housing** and accessing timely and appropriate **mental health support** are common threads throughout the Plan and recognised as priorities by all partners.

The **decision to leave the European Union** has created widespread financial uncertainty, particularly with regard to the future of equivalent EU funding coming to Cornwall. Other risks, such as **rising costs of medications** used to treat drug dependency, are predicted, adding to the costs of delivering local services.

The UK faces a **severe and continuing threat from terrorism** that has escalated and evolved over the last couple of years. This has increased demands on local partners to ensure that we are doing all we can to spot and prevent violent extremism.

### What are the key issues for partners?

Pressures on **budgets and resources** alongside the **increasing volume and complexity** of demand across many of our partner agencies have been key factors in shaping this Plan.

As well as managing the potential negative impacts on the community, this presents opportunities to explore a **more efficient, more joined up approach** and move more resources into prevention and early intervention.

Significant changes in the way that our partners do business have an impact on how we work together and there are some key areas that will affect us over the next three years of this Plan.

There is a potential for a **single police force for Dorset, Devon and Cornwall**, to be created through a

merger of Devon and Cornwall Police and Dorset Police.

The aim is to provide a more resilient police force against a backdrop of reducing budgets, particularly around high cost, complex areas such as terrorism and organised crime.

The way that **probation services** are delivered is also under review, which will **change local services on the ground and relationships** with partners.

All health and care systems in England are focused on transforming services through their five year **Sustainability and Transformation Plans** (STPs). Cornwall's STP, called [Taking Control, Shaping Our Future](#), aims to improve the quality of local services, deliver financial stability and improve the health and wellbeing of the local population, which includes **addressing health inequalities**.

The **underlying factors** of poor health are the same factors that increase risk of crime (both for victims and offenders) – poverty, vulnerability, previous experience of crime, unemployment and low education levels – reinforcing the importance of a joined-up approach.

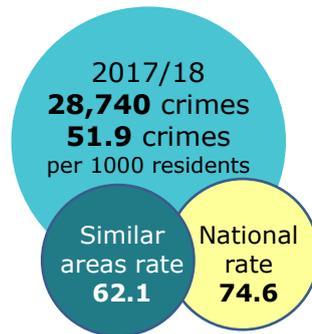
Linked to this, the transformation of children and young people's services is being delivered through the [One Vision Partnership Plan](#), with similar cross-cutting themes and an overarching ambition to **embed whole family working** across all services.

Under the **Cornwall Devolution Deal**, signed in 2015, Cornwall has greater powers over areas of public spending that were previously controlled by Whitehall. One of the key focus areas is the **integration of health and social care**, and a system approach that aligns with and supports the Safer Cornwall priorities.

# Trends in crime and disorder

Devon and Cornwall Police, along with other forces across England and Wales, is **recording much higher levels of crimes** than in previous years.

**Crime in Cornwall is low**, however, compared with national rates and other similar partnership areas across the country. It is still **a safe place in which to live and work**.



Levels of crime follow a **predictable seasonal pattern** with on average 10% more crimes recorded per month over the summer.

Consistent with elsewhere in the UK, **crime rates are highest in our main towns** and concerns about crime are high on the public agenda.

## Crime recording has improved

**Improvements in crime recording** are the main reason for the rise in crime, reflecting the police response to recommendations from national crime data integrity inspections.<sup>6</sup>

- Recorded crime has **increased significantly in Cornwall**, rising by 10% in 2016/17 and by a further 23% in 2017/18;
- Recording improvements have focused on **violence and sexual offences**, and this is where we are seeing the greatest impact on crime numbers;
- More public order incidents** are being recorded as crimes, rather than as anti-social behaviour;

<sup>6</sup> In 2016 Devon and Cornwall were rated "inadequate" but had improved to "good" when re-inspected in 2018. [Devon and Cornwall Police: Crime Data Integrity re-inspection](#), HMICFRS 2018

- There was a large increase in domestic **abuse** crimes (up by 45%) and this also reflects a **greater proportion of incidents being recorded as crimes**, in line with recording standards.

## Increased reporting of more hidden crimes

- The drive to **raise awareness** about sexual violence, exploitation and abuse, and **improve victims' confidence** in the support available, has resulted in more crimes being reported;
- The level of recorded **cyber-crime has also increased** as we get better at identifying and reporting it and some **new offence types** have been added;
- Demands on the police and partners to respond to these types of crime are more complex and longer term, which means a **stronger focus on risk and vulnerability**.

## Some genuine rises in crime

Increases in types of crime that are generally well-reported by victims and well-recorded by the police, are likely to reflect a genuine increase in crime.

- Vehicle offences** are seeing a rising trend, with an increase of 23% last year, although the rate of crime **remains relatively low**;
- Most serious violence** has increased by 20% over the last year but it is a **low volume crime**. Our crime rate is around the average for similar partnership areas nationally;
- We are **not seeing the same rises in homicides and knife crime** that have been reported nationally, however, and links to organised crime groups and gangs are less clear.

## Our priorities

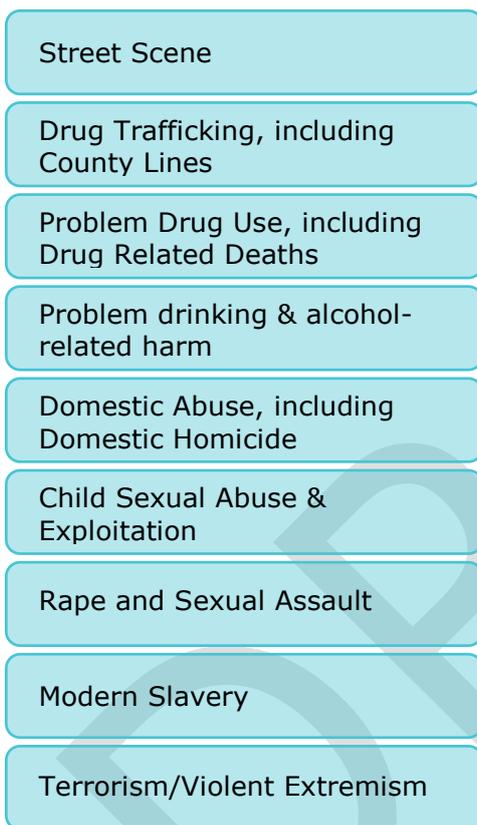
The strategic assessment, developed using a new process in 2018 (called [MoRiLE](#)), identified the issues that pose the greatest threat to the safety of our communities – described as the high level threats and shown below.

The strategic assessment confirmed that the **high level threats have**

**remained broadly the same** as in previous years.

Partners are already working together to tackle these issues (our [core work plan](#)) but we highlighted **some important areas, where we felt we could do better** – and these have formed our priorities for the next three years.

### High Level Threats



For the first time we have looked at the impact specifically of what we have termed “**Street Scene**” and this is now assessed as one of our high level threats.

Street Scene is an umbrella term for a situation where individuals or groups living on the streets (although not necessarily homeless) are causing **visible anti-social behaviour but**

## Our Priorities

Our **workforce** will know how to assess risk and vulnerability and intervene at the earliest opportunity to prevent escalation of harm

Our services will work together to provide effective, co-ordinated and accessible support for people with **complex and multiple needs**

We will **focus on offenders** as well as victims, including prevention and ensuring that those who commit crimes against the most vulnerable are held to account

Our **communities** will understand the issues in their local area and will feel empowered to get involved in the solutions

**are themselves vulnerable** and needing support for a complex range of issues. This commonly includes drug and alcohol problems, mental health conditions, past and current abuse, violence and exploitation.

More information about the process and threat levels for other issues is included at [Appendix A](#).

# WHAT ARE WE DOING?

This is the **first year of a new three year Partnership Plan**, which comes into effect from 1 April 2019.

At the heart of this Plan are the **four overarching priority outcomes** – workforce, complex needs, offenders and communities. These reflect the cross-cutting themes that need to be addressed to **support and add value to our core work plan**, and respond to the challenges in the changing partnership delivery landscape.

The [core work plan](#) comes under the wider umbrella of the Partnership Plan, with the activity **co-ordinated and delivered through sub-groups** under a range of key themes, as illustrated below.

It includes **commissioning of specialist community services**, and a range of **partnership projects and initiatives**.

You will find a headline summary of the core work themes on page 11 and more detail on pages 18-20.

These are collated into the Partnership’s overarching **Delivery Plan and performance framework**, which is published on the [Safer Cornwall website](#).



# CORE WORK PLAN

Leading and co-ordinating the delivery of the following **Strategic Plans** and key pieces of work:

<p><b>Complex Needs</b></p> <ul style="list-style-type: none"> <li>• Develop and lead the <b>Making Every Adult Matter approach</b> to Complex Needs</li> <li>• Key contributor to the <b>Rough Sleeping Reduction Strategy</b> &amp; wider Homelessness Strategy</li> </ul>	<p><b>Drugs</b></p> <ul style="list-style-type: none"> <li>• Develop and lead a new <b>Drugs Strategy</b> - prevention, education, treatment and supply</li> <li>• Commission <b>community services</b></li> <li>• Prevention of <b>Drug Related Deaths</b></li> <li>• Response to <b>drug related litter</b></li> </ul>	<p><b>Alcohol</b></p> <ul style="list-style-type: none"> <li>• Develop and lead the local <b>Alcohol Strategy</b>, including year 2 of the <b>Local Alcohol Action Area scheme</b></li> <li>• Commission <b>community services</b></li> <li>• Live Wise, Age Well</li> </ul>
<p><b>Safer Towns</b></p> <ul style="list-style-type: none"> <li>• Develop and lead <b>place-based action plans</b> for the 10 towns in the programme</li> <li>• Includes <b>targeted work on Street Scene</b> issues</li> </ul>	<p><b>Domestic Abuse and Sexual Violence</b></p> <ul style="list-style-type: none"> <li>• Develop and lead the <b>Domestic Abuse and Sexual Violence Strategy</b></li> <li>• <b>Commissioning</b> of community services</li> <li>• Commission <b>Domestic Homicide Reviews</b></li> </ul>	<p><b>Child Sexual Abuse and Exploitation</b></p> <ul style="list-style-type: none"> <li>• Co-lead the <b>Missing and Exploitation Strategy</b> with the Safeguarding Partnerships for Adults and Children</li> <li>• From 2019 to include criminal exploitation and adults at risk</li> </ul>
<p><b>Reoffending</b></p> <ul style="list-style-type: none"> <li>• Develop and lead the <b>local Reducing Reoffending Strategy</b></li> <li>• Lead on offender engagement, involvement and commissioning for <b>Peninsula Reducing Offending Group</b></li> </ul>	<p><b>Anti-Social Behaviour</b></p> <ul style="list-style-type: none"> <li>• Develop and lead the <b>Anti-Social Behaviour Strategy</b></li> </ul>	<p><b>Modern Slavery and Human Trafficking</b></p> <ul style="list-style-type: none"> <li>• Co-ordinate <b>local response to Modern Slavery and human trafficking</b>, linking in with the Peninsula Anti-Slavery Partnership;</li> <li>• Support local <b>targeted operations</b></li> </ul>
<p><b>Preventing Violent Extremism</b></p> <ul style="list-style-type: none"> <li>• Provide oversight and governance for the <b>counter terrorism local plan and delivery matrix</b>;</li> <li>• <b>Co-ordinate support</b> for people at risk of being radicalised</li> </ul>	<p><b>Hate Crime</b></p> <ul style="list-style-type: none"> <li>• Support the delivery of a hate crime action plan by the <b>Cornwall Equality and Diversity Network</b></li> </ul>	<p><b>Road Safety</b></p> <ul style="list-style-type: none"> <li>• Provide oversight and governance for the <b>Road Casualty Reduction Strategy</b> and hold partners to account for their actions</li> </ul>

For more information about any of these areas of work please visit the Safer Cornwall website [www.safercornwall.co.uk](http://www.safercornwall.co.uk)

# PRIORITY 1: Workforce

Our **workforce** will know how to **assess risk and vulnerability and intervene** at the earliest opportunity to prevent escalation of harm

**The earlier that a problem is recognised, the quicker help can be provided.**

As well as preventing more serious problems from developing, early identification and intervention is proven to reduce demands on services.

Reviews of serious incidents, such as Domestic Homicides, repeatedly tell us that there were **missed opportunities to help** due to a lack of knowledge in how to spot the risks.

We have a **community safety training programme** but this is not reaching everyone that it needs to.

It is important for **all front line staff** that come into contact with people as part of their everyday work, including for example, **health, housing and social workers** and staff in **community services** commissioned by us.

We want to ensure that all of our staff are equipped with the basic skills to:

Alcohol screening & brief advice leads to **1 in 8 people reducing their drinking** to within low-risk levels

- Understand the **signs and symptoms**;
- Feel confident to **ask questions** and **assess how serious** the problem is, using **accredited screening tools**;
- Know what **next steps** to take – this could mean a referral to a specialist service or simply providing the right information.

## Our core training offer

Drug Awareness & Screening	Domestic Abuse Routine Enquiry & Risk Assessment	Modern Slavery Awareness
Alcohol Screening & Brief Advice	Awareness & Prevention of Radicalisation	Mental Health - First Aid, Dual Diagnosis & Connect 5
Young People's Substance Use Screening Tool	Motivational Interviewing Techniques	Suicide Awareness & Prevention

## How will we do it?

Undertake a cross-partnership <b>skills and training audit</b> to identify who needs what and how urgently	Develop and co-ordinate delivery of a programme of <b>best practice and accredited training</b>	Work towards a shared ambition to <b>embed training into all relevant in-house training and contracts</b> for commissioned services	Undertake an <b>evaluation of uptake and impact</b> , including service user experience
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## PRIORITY 2: Complex Needs

Our **services** will work together to provide effective, co-ordinated and accessible support for people with **complex and multiple needs**

Complex needs means **multiple problems occurring together** and each problem can make the others worse. It commonly includes **drug or alcohol** problems, criminal or anti-social behaviour, **mental and physical health** problems, learning difficulties, poor family and other **relationships, poverty** and debt.

The root of these problems is often linked to **violence, abuse and neglect experienced in childhood** (described as Adverse Childhood Experiences or ACEs).

People with complex needs have to access **multiple services** to get help and the number needing support is growing. **Changes to the benefit system, reduced funding** of some key services and increasing **health inequalities** have created additional difficulties.

Children and young people who have **experienced 4+ ACEs** are significantly more likely to:

- Develop **mental health conditions**, such as anxiety, depression and psychosis
- Adopt **health harming behaviours** such as smoking, harmful drinking, or use of illicit drugs and risky sexual behaviour
- Become a victim of **violence** or commit acts of violence

There are particular challenges in getting **suitable housing** and accessing timely **mental health support**, both in terms of finding the right type of support and how services can **come together to help people** when they are **most at risk**.

We want to **remove barriers** between services, improve **communication and information sharing** and provide **tailored packages of help** that meet the needs of our most vulnerable people, whether they are children, young people or adults.

### How will we do it?

Ensure that our services for adults, children and families are trained to ask about and respond to **past life trauma** and its impacts

Roll-out the **Blue Light Approach**, which equips staff with the skills to motivate and work with **treatment resistant drinkers and drug users**

Lead a co-ordinated review of **pathways**, that involves service users, and tackle the **barriers and gaps**

Work towards a **model of working** with a single **multi-agency plan and a lead professional** to co-ordinate

## PRIORITY 3: Offenders

We will **focus on offenders as well as victims**, including **prevention** and ensuring that those who commit crimes against the most vulnerable are **held to account**

Traditionally the work that Partnerships do to tackle issues like domestic abuse and sexual violence is **focused on the victim** – helping them to reduce risk and work towards recovering from their experience, ultimately preventing further crimes.

**Work with offenders has an equally important role to play**, however, and this means:

- Proactively **working with people at risk of offending** to prevent them from committing crimes;
- Delivering a **good quality criminal justice process** that ensures that offenders are held to account for their crimes and the best outcomes are achieved for victims;
- Helping offenders to **tackle the underlying reasons** for committing crime and stopping further offending.

**Services that manage offenders** are provided through the public sector National Probation Service and through contracts with Community Rehabilitation Companies. The way in which this is done has seen some big changes over the last 5 years and **more changes are planned**.<sup>7</sup>

These organisations **rely on a wider network** of public and community services to provide support in areas such as housing, drugs and alcohol and mental health.

Stable accommodation can **make a difference of over 20%** in terms of reducing reoffending

We introduced our first **Reoffending Strategy in 2016** and this Plan renews the **commitment by all the responsible authorities** to work together to **focus on local priorities** to improve offender outcomes.

**Women offenders and housing** are important for us in Cornwall, but also more widely across the Devon and Cornwall Peninsula.

### How will we do it?

Improve processes around Domestic Abuse and Sexual Violence cases that will support **more crimes achieving a criminal justice outcome**

Develop a **community response model** that identifies and addresses **abusive behaviours**

Support **alcohol interventions** in the **criminal justice system**, so enforcement is accompanied by a positive activity to change behaviour

Prioritise work streams to improve outcomes for **women and families** and improve access to suitable, safe **accommodation**

<sup>7</sup> [Strengthening Probation, Building Confidence](#), Ministry of Justice consultation published July 2018. The findings are expected in 2019.

# PRIORITY 4: Communities

**Our communities** will understand the issues in their local area and will feel **empowered to get involved** in the solutions

## Cornwall Council's 2017 Survey found that 43% of residents

thought that the Police and Council are tackling the **crime and anti-social behaviour issues that matter** in their local area.

When asked to what extent a range of crime, disorder and community issues **are a problem in their local area**, the most commonly chosen was environmental nuisance (such as litter and dog fouling), cited by 65%.

The other issues in the top 5 were people using **drugs** (45%), **street drinking** (39%), **vehicle related nuisance**, such as anti-social driving and parking (36%) and **vandalism** (34%).

Residents who feel **able to influence** local decisions are **twice as likely** to think that we are tackling the important crime and ASB issues in their area

The **more visible issues**, such as rough sleeping, street drinking and drug use, have a **big impact on how safe people feel and how happy they are** with their area as a place to live. These issues also attract a lot of negative attention from the media.

The Safer Towns programme directly involves **local organisations and community groups** in examining local problems and what everyone can do to improve them.

The **Safer Towns Programme** was launched in 10 towns in April 2018 and areas were selected based on their local crime rates and mix of issues.

Building on the work that we have done so far, we want to ensure that we are **listening to the voices of everyone in the local community** and making best use of their knowledge and resources to **support the change they want to see** in their local area.

10 SAFER TOWNS



### How will we do it?

- Create and deliver action plans to tackle local issues** of crime and anti-social behaviour, based on evidence and agreed community priorities
- Co-ordinate a multi-agency approach in locations with persistent issues**, ensuring that help is offered alongside enforcement
- Work proactively with Town and Parish Councils** with the aim of increasing their understanding of, and involvement in, local solutions
- Create and deliver a Media and Communications Plan** that promotes and raises awareness about the work that we are doing

# APPENDICES

## A: Understanding threat, risk and harm

We need to set our priorities in a **clear and fair way** so that all partners can agree on the important issues to address together.

### What is MoRiLE?

The **Management of Risk in Law Enforcement** (MoRiLE) programme was created in 2014 through the National Police Chiefs Council's Intelligence Innovation Group. The programme developed a process for all law enforcement agencies that provides a **common framework and language** for understanding risk.

Over **300 representatives across UK law enforcement agencies** collaborated on the project, alongside national and international organisations.

In October 2016, MoRiLE became a **nationally accredited**<sup>8</sup> way of working and is now being used by over 60 law enforcement agencies, including the National Crime Agency, to inform their Strategic Assessments.

Safer Cornwall is the lead on the national programme for developing the process to work for community safety partnerships.

The process is **easy to use and understand** and allows a range of different issues to be compared fairly against each other.

### How it works

The process uses a **simple scoring tool** to combine a range of individual scores given in the following areas:

- **Impacts** on the victim, the local community, and the environment
- **Likelihood** – how often the issue happens, how much and whether it is getting better or worse
- **Organisational position** – risks to the partnership's reputation if we don't address the problem well, any political pressure (locally or nationally), and how able and effective we are at responding to the issue (costs, the right number of people with the right skills).

The scoring process involves a wide cross-section of specialists and community safety practitioners to provide **balance and insight**.

The resulting scores are grouped into **High, Moderate and Standard** level threats.

### The results

#### High Level Threats

**The high level threats** are prioritised by Safer Cornwall and all partners, and this Plan focuses on these areas. We expect to see these issues feature strongly in other strategies and plans.

- **Street Scene**
- **Drug Trafficking**, including County Lines
- **Problem Drug Use**, including Drug Related Deaths
- **Problem Drinking** and health-related harms
- **Domestic Abuse**, including Domestic Homicide
- Child **Sexual Exploitation and Abuse**
- **Rape** and Sexual Assault
- Modern **Slavery**
- **Terrorism/Violent Extremism**

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<sup>8</sup> Authorised Professional Practice for all police forces

The supporting evidence gathered through this process highlights that threats have the following features:

- **Significant physical and psychological impacts** on victims and their families, including lasting developmental impacts on children. **Financial impacts** such as lost work time and problems getting and keeping a home and a job;
- The **more visible issues**, such as street drinking, anti-social behaviour and drug dealing, have a **major impact on how happy residents feel** about their local area and can attract negative **attention from the media** and community groups. Harm linked to issues like domestic abuse, however, is more hidden, and people in the community, other than the victim and their family, are less aware;
- **Incidents happen often** (at least weekly), some are also high volume (like domestic abuse) or low volume but very serious (like rape offences). Reported levels have increased over the last year and expected to increase further;
- **National and/or regional as well as local priorities** to tackle, with **significant reputational risk** to one or more partners if we fail;
- **Economic costs are long term and impact across all services**, including police, offender services, health services, community support and treatment services, housing and social care;
- **Some issues exist with capacity**, particularly as funding in most areas of the public sector continues to reduce, but partners were more keen to see **services work together as a system** – with better co-ordination and appropriate training in place. Some thorny issues were raised around changing **organisational culture** and **community perceptions**.

## Moderate Level Threats

Safer Cornwall partners will **continue to be proactive** in these areas, working together to **manage the risks** and prevent any **problems developing**.

This band includes:

- **Hate** crime
- **Alcohol-related crime** (such as violence, thefts, criminal damage)
- Killed and Serious Injury **road traffic collisions**
- **All types of violence**, from serious physical assaults through to verbal assaults that do not cause injury. This also includes **violence linked to night time drinking** in public places
- **Cyber Crime**, including frauds committed on-line and crimes directly attacking computer systems, such as such as sending out viruses, putting a service or services out of action and hacking

## Standard Level Threats

Standard Level Threats are areas that are **being managed as “business as usual”** and/or not placing much additional demand on services.

Safer Cornwall partners will **monitor** these areas to ensure that we continue to manage them well.

- Low level **anti-social behaviour**
- Burglary
- Robbery
- **Fraud** (non-Cyber)
- **Thefts** – Shoplifting, Thefts of and from Vehicles, Other Thefts
- **Criminal Damage** and Arson
- **Public Order** Offences
- Possession of **Drugs**
- Slight Injury **Road Traffic Collisions**
- Possession of **Weapons**

## B: Core work plan by theme

Theme/Priority	Objectives	More information
Alcohol	<ul style="list-style-type: none"> <li>Develop and lead the <b>local Alcohol Strategy</b>, with a particular focus on training (identification, brief advice and motivational interviewing) and treatment resistant drinkers/complex needs;</li> <li><b>Commission community treatment services</b> and system wide approaches to reduce the harms of drugs and alcohol; £5.3m a year for the adults service and £335K for young people (funded through the Public Health Grant and OPCC);</li> <li>Deliver year 2 of the <b>Local Alcohol Action Area scheme</b>, with support from the Home Office and national agencies – key areas are violent crime and better use of Public health data in the licensing arena.</li> </ul>	<p>Alcohol Strategy for Cornwall 2016-2019            "Taking Responsibility for Alcohol"            Jez Bayes, Alcohol Strategy Lead, DAAT;  <a href="mailto:jbayes@cornwall.gov.uk">jbayes@cornwall.gov.uk</a></p> <p><a href="http://safercornwall.co.uk/what-we-do/alcohol/">http://safercornwall.co.uk/what-we-do/alcohol/</a></p>
Anti-Social Behaviour	<ul style="list-style-type: none"> <li>Develop and lead the <b>Anti-Social Behaviour Strategy. Five priorities:</b> alcohol and drug misuse, perceptions of anti-social behaviour, targeted response, vulnerability and young people;</li> <li>Support our <b>best practice model of anti-social behaviour casework</b> within Cornwall Council's Community Safety Team, including delivery of a "whole family" approach through a <b>dedicated Together for Families caseworker</b></li> </ul>	<p>Anti-Social Behaviour Strategy 2017-2020            Natasha Mathews, Anti-Social Behaviour Manager, Community Safety Team;  <a href="mailto:natasha.mathews@cornwall.gov.uk">natasha.mathews@cornwall.gov.uk</a></p> <p><a href="http://safercornwall.co.uk/what-we-do/anti-social-behaviour/">http://safercornwall.co.uk/what-we-do/anti-social-behaviour/</a></p>
Complex Needs	<ul style="list-style-type: none"> <li>Create and adopt a 'whole system' approach to prevention and response for adults with multiple problems, through the <b>Making Every Adult Matter</b> multi-agency Complex Needs Project;</li> <li>Support a refresh of the <b>Homelessness Strategy</b> and Delivery Plan and contribute to delivering the <b>Rough Sleeping Reduction Strategy</b></li> <li>This work stream cross-references Safer Towns for Street Scene issues.</li> </ul>	<p>Melanie Brain, Head of Housing Strategy &amp; Partnerships;  <a href="mailto:Melanie.Brain@cornwall.gov.uk">Melanie.Brain@cornwall.gov.uk</a></p>
Domestic Abuse and Sexual Violence	<ul style="list-style-type: none"> <li>Develop and lead the <b>Domestic Abuse and Sexual Violence Strategy</b> to deliver an integrated and easy to access system of help;</li> <li><b>Commission community services</b> including healthy relationships education, training for professionals, helpline, refuges, Independent Domestic Violence Advisors, prevention/perpetrator programmes, therapy and recovery programmes; pooled budget £2m per year;</li> </ul>	<p>Kim Hager, Joint Commissioning Manager, DAAT;  <a href="mailto:khager@cornwall.gov.uk">khager@cornwall.gov.uk</a></p> <p><a href="http://safercornwall.co.uk/what-we-do/dasv-hub/">http://safercornwall.co.uk/what-we-do/dasv-hub/</a></p>

Theme/Priority	Objectives	More information
Drugs	<ul style="list-style-type: none"> <li>Commission <b>Domestic Homicide Reviews</b> and deliver the improvements identified through the recommendations.</li> <li>Develop and lead a <b>new drug strategy</b> spanning prevention, education, treatment and supply (drug trafficking including County Lines);</li> <li><b>Prevent and reduce drug-related deaths</b> (including through viruses and bacterial infection);</li> <li><b>Commission community treatment services</b> and system wide approaches to reduce the harms of drugs and alcohol; £5.3m a year for the adults service and £335K for young people (funded through the Public Health Grant and OPCC);</li> <li>Oversee the response to <b>drug related litter</b> and public injecting, including disposal of needles and outreach work with drug users;</li> <li>Deliver <b>training and campaigns</b> to raise community awareness.</li> </ul>	<p>Cornwall and Isles of Scilly Drug Strategy "Reducing Harm, Promoting Recovery" Kim Hager, Joint Commissioning Manager, DAAT; <a href="mailto:khager@cornwall.gov.uk">khager@cornwall.gov.uk</a></p> <p><a href="http://safercornwall.co.uk/what-we-do/drugs-services-and-support-in-cornwall/">http://safercornwall.co.uk/what-we-do/drugs-services-and-support-in-cornwall/</a></p>
Exploitation (Sexual and Other)	<ul style="list-style-type: none"> <li>Develop and lead the <b>Missing and Exploitation Strategy</b>, shared ownership across Safer Cornwall and Children and Adults Safeguarding Boards. From 2019 the strategy will be enhanced to include criminal exploitation and adults at risk up to age 25;</li> <li>This work stream cross-references Serious and Organised Crime, Complex Needs and Drugs, where these issues overlap;</li> <li>Influence development of the <b>Peninsula CSE Strategy</b> and support local implementation of agreed principles</li> </ul>	<p>Missing and Sexual Exploitation Strategy Sarah Necke, Community Safety Officer; <a href="mailto:sarah.necke@cornwall.gov.uk">sarah.necke@cornwall.gov.uk</a></p> <p><a href="http://safercornwall.co.uk/what-we-do/dasv-hub/">Missing and Exploitation Group</a> <a href="http://safercornwall.co.uk/what-we-do/dasv-hub/">http://safercornwall.co.uk/what-we-do/dasv-hub/</a></p>
Hate Crime	<ul style="list-style-type: none"> <li>Support the Cornwall Equality and Diversity Network to deliver a <b>hate crime work plan</b> around the objectives of building confidence and raising awareness</li> </ul>	<p>Dina Holder, Chair of Cornwall Equality and Diversity Network; <a href="mailto:dina.holder@wrsac.org.uk">dina.holder@wrsac.org.uk</a> Gail Bishop, Corporate Equality and Diversity Team; <a href="mailto:Gail.Bishop@cornwall.gov.uk">Gail.Bishop@cornwall.gov.uk</a></p> <p><a href="http://safercornwall.co.uk/what-we-do/hate-crime/">http://safercornwall.co.uk/what-we-do/hate-crime/</a></p>
Modern Slavery and Human Trafficking	<ul style="list-style-type: none"> <li>Co-ordinate the local <b>multi-agency response to Modern Slavery</b> and human trafficking, linking in with the Peninsula Anti-Slavery Partnership;</li> <li>Support and co-ordinate the delivery of <b>local targeted operations</b> as and when required</li> </ul>	<p>Steve Rowell, Community Safety Officer; <a href="mailto:Steve.Rowell@cornwall.gov.uk">Steve.Rowell@cornwall.gov.uk</a></p> <p><a href="https://safercornwall.co.uk/serious-organised-crime/">https://safercornwall.co.uk/serious-organised-crime/</a></p>
Preventing Violent Extremism	<ul style="list-style-type: none"> <li>Provide strategic oversight and governance for the delivery of the <b>counter terrorism local plan and delivery matrix</b>;</li> </ul>	<p>Steve Rowell, Community Safety Officer; <a href="mailto:Steve.Rowell@cornwall.gov.uk">Steve.Rowell@cornwall.gov.uk</a></p>

Theme/Priority	Objectives	More information
	<ul style="list-style-type: none"> <li>Continue to support individuals identified at risk from radicalisation and terrorism and provide interventions through Channel</li> </ul>	<a href="https://safercornwall.co.uk/preventing-crime/preventing-violent-extremism/">https://safercornwall.co.uk/preventing-crime/preventing-violent-extremism/</a>
Reoffending	<ul style="list-style-type: none"> <li>Develop and lead the <b>local Reducing Reoffending Strategy, 10 strands</b> – accommodation, drugs and alcohol, mental health and wellbeing, thinking and behaviour; education and employment; families and relationships; physical health; finance and debt; restorative justice; women offenders.</li> <li>Represent Cornwall on the <b>Peninsula-wide Reducing Offending Group</b> and lead on offender engagement, involvement and commissioning strands</li> </ul>	<p>Kim Hager, Joint Commissioning Manager, DAAT; <a href="mailto:khager@cornwall.gov.uk">khager@cornwall.gov.uk</a></p> <p><a href="http://safercornwall.co.uk/what-we-do/reduce-reoffending/">http://safercornwall.co.uk/what-we-do/reduce-reoffending/</a></p>
Road Traffic Collisions	<ul style="list-style-type: none"> <li>Provide strategic governance for the refresh and implementation of the <b>Casualty Reduction Strategy</b> and hold partners to account for their actions</li> </ul>	<p>Paula Wellings, Casualty Reduction Manager, Prevention &amp; Road Safety; <a href="mailto:Paula.Wellings@cornwall.gov.uk">Paula.Wellings@cornwall.gov.uk</a></p> <p><a href="https://www.cornwall.gov.uk/community-and-living/cornwall-fire-and-rescue-service-homepage/keeping-safe/road-safety/">https://www.cornwall.gov.uk/community-and-living/cornwall-fire-and-rescue-service-homepage/keeping-safe/road-safety/</a></p>
Safer Towns Programme	<ul style="list-style-type: none"> <li>Develop and lead <b>place-based action plans for the ten towns</b> in the programme that aim to tackle persistent and/or complex local problems through a partnership problem-solving approach;</li> <li>This work stream cross-references Complex Needs for Street Scene issues.</li> </ul>	<p>Tamsin Lees, Community Safety Manager; <a href="mailto:Tamsin.Lees@cornwall.gov.uk">Tamsin.Lees@cornwall.gov.uk</a></p> <p><a href="https://safercornwall.co.uk/safer-towns/">https://safercornwall.co.uk/safer-towns/</a></p>

## C: Partnership membership

<b>Board membership</b>	
Local Authority	<ul style="list-style-type: none"> <li>• Elected Member, Cabinet Member</li> <li>• Elected Member, Neighbourhoods Overview and Scrutiny Committee</li> <li>• Service Directors from 5 directorates:               <ul style="list-style-type: none"> <li>◦ Neighbourhoods (which includes Community Safety, Localism and Emergency Management)</li> <li>◦ Children, Schools and Families</li> <li>◦ Adult Social Care</li> <li>◦ Economic Growth &amp; Development (which includes Housing and Transport &amp; Infrastructure)</li> <li>◦ Wellbeing and Public health</li> </ul> </li> </ul>
Fire Authority	<ul style="list-style-type: none"> <li>• Chief Fire Officer</li> </ul>
Police	<ul style="list-style-type: none"> <li>• Chief Superintendent</li> <li>• Partnerships Superintendent</li> </ul>
Office of the Police and Crime Commissioner	<ul style="list-style-type: none"> <li>• Criminal Justice, Commissioning and Partnerships Manager</li> </ul>
National Probation Service	<ul style="list-style-type: none"> <li>• Head of Plymouth, Cornwall &amp; Isles of Scilly Local Delivery Unit, South West South Central Division</li> </ul>
Dorset, Devon and Cornwall Community Rehabilitation Company	<ul style="list-style-type: none"> <li>• Assistant Chief Executive</li> </ul>
Public Health England South West	<ul style="list-style-type: none"> <li>• Programme Manager (Health and Wellbeing)</li> </ul>
Department of Work and Pensions	<ul style="list-style-type: none"> <li>• Senior Partnership Manager</li> </ul>
Cornwall Housing	<ul style="list-style-type: none"> <li>• Director of Housing Options</li> </ul>
Children's Safeguarding Board	<ul style="list-style-type: none"> <li>• Independent Chair</li> </ul>
Safeguarding Adults Board	<ul style="list-style-type: none"> <li>• Independent Chair</li> </ul>
Clinical Commissioning Group	<ul style="list-style-type: none"> <li>• Director for Integrated Care Community</li> </ul>
Voluntary and Community Sector	<ul style="list-style-type: none"> <li>• Cornwall Voluntary Sector Forum</li> </ul>
Business Sector	<ul style="list-style-type: none"> <li>• Representative TBC</li> </ul>

<b>Management Group membership</b>	
Local Authority	<ul style="list-style-type: none"> <li>• Community Safety Manager</li> <li>• Community Safety Officers</li> <li>• Strategic Intelligence and Performance Manager and Strategic Analysts</li> <li>• Anti-Social Behaviour Senior Caseworker</li> <li>• Domestic Abuse Co-ordinator</li> <li>• Area Manager, Trading Standards</li> <li>• Manager representing Localism and Devolution</li> <li>• Group Manager - Fire and Rescue Service</li> </ul>

<b>Management Group membership</b>	
	<ul style="list-style-type: none"> <li>• Public Health Associate Director</li> <li>• Senior Manager Partnerships &amp; Improvement - Education, Health, and Social Care</li> <li>• Casualty Reduction Manager, Prevention and Road Safety</li> <li>• Transport Strategy Manager, Transport &amp; Infrastructure</li> <li>• Strategy and Initiatives Manager, Cornwall Housing</li> <li>• Housing Strategy &amp; Partnerships Engagement Officer, Strategic Housing</li> <li>• Business Manager, Our Safeguarding Children Partnership</li> <li>• Manager, GTY Adolescent Service incorporating Youth Offending Service</li> <li>• Alcohol Strategy Lead, Drug and Alcohol Action Team</li> <li>• Joint Commissioning Manager, Drug and Alcohol Action Team</li> <li>• Business Manager, Safeguarding Adults Board</li> </ul>
Department for Work and Pensions	<ul style="list-style-type: none"> <li>• Partnership Manager</li> </ul>
Police	<ul style="list-style-type: none"> <li>• Partnership Inspector</li> </ul>
Office of the Police and Crime Commissioner	<ul style="list-style-type: none"> <li>• Criminal Justice, Commissioning &amp; Partnership Officer</li> </ul>
Clinical Commissioning Group	<ul style="list-style-type: none"> <li>• Commissioning Manager - Mental Health (Adults)</li> <li>• Project Commissioning Manager (Children and Adolescent Mental Health Services)</li> </ul>
National Probation Service	<ul style="list-style-type: none"> <li>• Currently vacant</li> </ul>
Dorset, Devon and Cornwall Community Rehabilitation Company	<ul style="list-style-type: none"> <li>• Operations Manager</li> </ul>
Local Criminal Justice Board	<ul style="list-style-type: none"> <li>• Business Manager</li> </ul>
South West Ambulance Service NHS Foundation Trust	<ul style="list-style-type: none"> <li>• Currently vacant</li> </ul>
Voluntary and Community Sector	<ul style="list-style-type: none"> <li>• Safer, Stronger Consortium</li> </ul>
Cornwall Equality and Diversity Network	<ul style="list-style-type: none"> <li>• Chair/nominee</li> </ul>
Isles of Scilly CSP	<ul style="list-style-type: none"> <li>• Invitee</li> </ul>

## D: Further reading

Key assessments, strategies and information sources are available from the Safer Cornwall website, with links to the relevant pages provided in the table at [Appendix B](#).

The Safer Cornwall website also holds a [library of publications](#) relevant to community safety and our priorities.

These assessments provide the evidence that underpins all of our various strategies and commissioning activity, including the over-arching Safer Cornwall Partnership Plan as well as all of the individual thematic work.

You will find the latest versions of:

- Safer Cornwall Strategic Assessment
- Drugs Needs Assessment
- Alcohol Needs Assessment
- Young People's Substance Use Needs Assessment
- Peninsula Strategic Assessment
- Domestic Abuse and Sexual Violence Needs Assessment
- Together for Families Needs Assessment

The detailed evidence base that underpins the Safer Cornwall Reducing Reoffending Strategy is available from Amethyst on request.

The following Organised Crime Local Profiles have been developed with

partners and can be provided on request from the Serious and Organised Crime Sub-group:

- Child Sexual Abuse and Exploitation
- Modern Slavery
- Cyber Crime and Fraud (including Counterfeit Goods)
- Serious Acquisitive Crime
- Trafficking of People, Drugs and Weapons

The [Risk Based Evidence Profile](#) is produced each year to provide Cornwall Fire, Rescue and Community Safety Service with a comprehensive understanding of risks relating to fire, rescue and road safety.

It includes a wide range of information about incidents responded to by the service along with information about high risk groups for fires and road traffic collisions.

Additional information about road safety is contained within the [Connecting Cornwall: 2030 Strategy](#) – specifically with respect to objectives around supporting community safety and individual wellbeing.

All of these assessments form part of the evidence bank and online resource library of assessments and focus papers included in the [Joint Strategic Needs Assessment](#).

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# SAFER CORNWALL

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If you would like this information in  
another format please contact:

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